Public Participation Plan

Adopted December 9, 2020



Prepared By:

Corvallis Area Metropolitan Planning Organization 777 NW 9th Street, Suite 204C Corvallis OR, 97330 www.corvallisareampo.org/



RESOLUTION No. 2020-04

FOR THE PURPOSE OF ADOPTING THE CORVALLIS AREA METROPOLITAN PLANNING ORGANIZATION PUBLIC PARTICIPATION PLAN

WHEREAS, the Corvallis Area Metropolitan Planning Organization (CAMPO) has been designated by the State of Oregon as the official Metropolitan Planning Organization for the Corvallis area; and

WHEREAS, the CAMPO Policy Board is the governing body for the Corvallis Area Metropolitan Planning Organization; and

WHEREAS, CAMPO has developed a Public Participation Plan which provides for a proactive public participation process that includes complete information, timely public notice, full public access to key decisions, and supports early and continuing public participation in developing plans; and

WHEREAS, the CAMPO Policy Board has reviewed and provided comments on the content of the Public Participation Plan; and

WHEREAS, CAMPO provided a 45-day notice of adoption and afforded the public reasonable opportunities to review and comment on the content of the Public Participation Plan;

NOW, THEREFORE, BE IT RESOLVED, that the CAMPO Policy Board adopts the CAMPO Public Participation Plan.

Dated this 9th day of December 2020

APPROVED:

By:

Barbara Bull, Chair City of Corvallis

ATTESTED:

Nicholas S. Meltzer Bv:

Nicholas Meltzer, P.E., MPO Manager Corvallis Area MPO

Corvallis Area Metropolitan Planning Organization Membership

Policy Board

Councilor Alan Rowe Councilor Barbara Bull (Chair) Mayor Eric Nieman Commissioner Pat Malone (Vice-Chair) Savannah Crawford City of Adair Village City of Corvallis City of Philomath Benton County Oregon Department of Transportation

Technical Advisory Committee (TAC)

Chris Workman Gary Stockhoff (Chair) Greg Gescher James Feldman Pat Hare Rebecca Houghtaling City of Philomath Benton County City of Corvallis Oregon Department of Transportation City of Adair Village Oregon State University

TAC Ex-Officio Members

Jasmine HarrisUS Federal Highway Administration (FHWA) OR DivisionJeremey BorregoUS Federal Transit Administration (FTA), Region XOregon Department of Land Conservation and Development (DLCD)Oregon Department of Environmental Quality (DEQ)Oregon Division of State Lands (DSL)

Staff

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Chapter 1: Introduction

What is an MPO?

A Metropolitan Planning Organization (MPO) is an organization of local governments designated per 23 USC and 23 CFR 450 to provide transportation planning and programming in areas with a collective population of 50,000 or over, termed as an Urbanized Area. As a condition for receiving federal transportation dollars, MPOs must have a *continuing, cooperative* and *comprehensive* transportation planning process in cooperation with their state Department of Transportation.

In accordance with federal regulations, the functions and responsibilities of MPOs include development of an annual Unified Planning Work Program (UPWP), an annual list of obligated projects, a 4-year Transportation Improvement Program (TIP), a long-range Regional Transportation Plan (RTP), and a Public Participation Plan (PPP). MPOs must also demonstrate compliance with Title VI and other nondiscrimination requirements.

What is the Corvallis Area Metropolitan Planning Organization (CAMPO)?

The Corvallis Area Metropolitan Planning Organization (CAMPO) serves as the metropolitan planning organization for the Corvallis Urbanized Area, as designated by the Oregon Governor in December 2002. CAMPO is comprised of the Cities of Adair Village, Corvallis, Philomath, parts of Benton County, and the Oregon Department of Transportation (ODOT). CAMPO is governed by a five-member Policy Board consisting of elected representatives from each city or county, as well as a staff person from ODOT. The Oregon Cascades West Council of Governments (OCWCOG), under a contract with the CAMPO Policy Board, provides administrative services and staffing to CAMPO.

What is the Purpose of the Public Participation Plan?

The purpose of this document is to outline the policies and procedures adopted by the CAMPO Policy Board for involving the general public in the MPO's transportation decision-making processes. The PPP describes methods, strategies, and desired outcomes for public participation, addressing outreach to a broad audience of interested parties. CAMPO's PPP includes specific requirements for both **Ongoing Activities** (e.g. monthly meetings of the Policy Board and Technical Advisory Committee) and **Plan and Program Updates** (e.g. development or update of Regional Transportation Plan and Transportation Improvement Program). Plan and program updates require the development of a specific public involvement program prior to the commencement of the activity.

Active public involvement is a key component of an MPO's *continuing, cooperative* and *comprehensive* planning effort and an integral part of transportation planning and programming activities. Public participation in the transportation planning process allows the public the opportunity to voice concerns and offer suggestions about transportation-related issues, while also helping to educate the public about the technical aspects of transportation planning. Through public participation, transportation professionals and decision-makers are afforded the opportunity to see sides of an issue that may be missed when considering a project. Meaningful dialog among technical professionals, local decision makers, and general stakeholders is key to achieving consensus, which is desired before moving a project forward.

Additional benefits of public participation include:

- · Identifying issues and concerns that matter most to residents and other stakeholders
- Promoting accountability
- Developing a sense of community and ownership
- Fostering trust in the decision making process and with decision-makers

- Ensuring that CAMPO meets MPO equity goals
- Encouraging cooperation and compromise
- Preventing and/or mitigating future conflict

What are the Requirements for a Public Participation Plan?

Both the Federal Government and the State of Oregon require public involvement in the transportation planning process. The *Intermodal Surface Transportation Efficiency Act* (ISTEA) of 1991 mandated that "MPOs develop and utilize a proactive public involvement process that provides complete information, timely public notice, full public access to key decisions, and supports early and continuing involvement of the public in developing RTPs and TIPs." Subsequent federal transportation bills have expanded these provisions and require MPOs develop a formal Public Participation Plan. The *Fixing America's Surface Transportation Act* (FAST Act) in 2015 reaffirmed these federal directives. For additional information on public participation requirements see Chapter 3 of this document.

How was this Plan Developed?

Staff began the process of developing this Plan by reviewing the existing CAMPO Public Participation Plan and identifying elements suitable for inclusion moving forward. Much of the work done to develop this Plan grew out of the update to the CAMPO Title VI Nondiscrimination Plan which took place during the summer and fall of 2020. In developing this Plan, staff reviewed best practices literature on public involvement; Public Participation Plans adopted by other MPOs in Oregon; and State and Federal requirements related to public participation. Because the PPP will ultimately drive all future public involvement activities for CAMPO, staff conducted outreach during this process and made the Plan available for a 45-day public comment period prior to final adoption. Additional details on public involvement related to the development of this Plan can be found in Chapter 5.

What is in this Document?

The remainder of this plan is broken into chapters that address the requirements of a Public Participation Plan:

- **Chapter 2: CAMPO Overview**—Overview of CAMPO's role and responsibilities, governance, and membership. Outlines CAMPO's goals and objectives for public involvement.
- Chapter 3: Public Involvement Framework—Provides details on CAMPO's public participation procedures and an overview of the role of the CAMPO Policy Board and Technical Advisory Committee (TAC).
- **Chapter 4: Inclusion of Interested Parties**—Focuses on engagement activities related to specific communities and organizations in the CAMPO planning area.
- Chapter 5: Outreach Activities and Evaluation—Successful evaluation of the CAMPO Public Participation Plan requires tracking outreach activities. This chapter outlines potential public involvement tools as well as tracking efforts and evaluation criteria.
- Appendices:
 - Appendix A: Transportation Acronyms
 - Appendix B: Transportation Glossary
 - o Appendix C: Public Involvement Procedures for CAMPO Plans and Programs
 - Appendix D: Spectrum of Public Participation

Chapter 2: CAMPO Overview

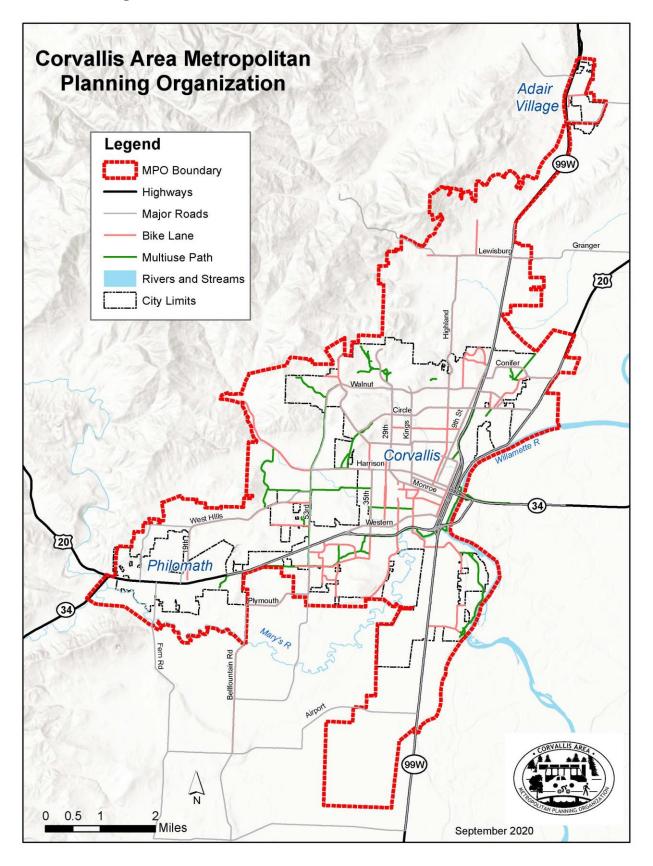
MPO Roles and Responsibilities

Per USC 23, 123 & 450, a Metropolitan Planning Organization (MPO), must provide transportation planning and programming in *Urbanized Areas* (areas with a collective population of 50,000 or more.) MPOs facilitate *continuing*, *cooperative* and *comprehensive* transportation planning processes in partnership with their state Department of Transportation.

The Corvallis Area Metropolitan Planning Organization (CAMPO) serves as the MPO for the Corvallis Urbanized Area, as designated by the Oregon Governor in 2002. The region includes the cities of Adair Village, Corvallis, Philomath, and parts of Benton County. CAMPO is governed by a five-member Policy Board consisting of elected representatives from each city or county, as well as a staff person from the Oregon Department of Transportation (ODOT). A Technical Advisory Committee (TAC) is made up of professional staff of the above entities, the ODOT Regional Planner, a representative from the Albany Transit System, and a representative of Oregon State University. The representatives of relevant federal and other state agencies have ex-officio status on the TAC. The TAC reviews technical material and provides recommendations to the Policy Board. The City of Corvallis is the owner of the Corvallis Transit System and their representation on the MPO Policy Board and TAC also represents the interests of the transit system. The Oregon Cascades West Council of Governments (OCWCOG), under a contract with the Policy Board, provides staffing including fiscal and administrative support to CAMPO.

One of the central requirements for MPOs is an inclusive decision-making process including development and implementation of a proactive public involvement process that provides complete information, timely public notice, full public access to key decisions, and supports early and continuing public involvement in developing the Regional Transportation Plan (RTP), Transportation Improvement Program (TIP), and other key documents. To ensure an all-inclusive decision-making process occurs, MPOs are required to utilize Public Participation Plans (PPPs) that are developed in consultation with an expanded list of interested parties. Once adopted, the PPP will direct CAMPO's public outreach activities during future planning and programming activities.

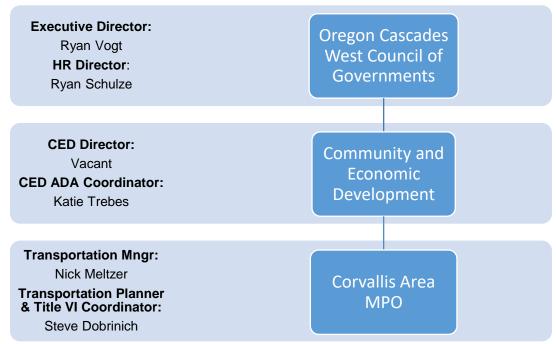
CAMPO Planning Area



CAMPO Organization and Governance

CAMPO is governed by a five-member Policy Board consisting of elected representatives from the cities of Adair Village, Corvallis, Philomath, and Benton County, as well as a staff person from the Oregon Department of Transportation (ODOT). CAMPO's staffing --including administrative, bookkeeping, and computer services-- are performed by the Oregon Cascades West Council of Governments (OCWCOG) under a contract with the Policy Board. OCWCOG staff dedicated to CAMPO activities are located in the Community and Economic Development Department (CED). CAMPO is governed independently of OCWCOG through the Policy Board.





Goal Statement

CAMPO actively strives for an inclusive public process consistent with the provisions of Federal Highway Administration (FHWA) Title 23 Code of Federal Regulations Part 450 (23 CFR 450) and Federal Transit Administration (FTA) 49 CFR 613 as retained and amended by SAFETEA-LU, MAP-21, and the FAST Act.

<u>CAMPO Goal Statement</u>: The Corvallis Area MPO seeks to provide an open planning process with multiple opportunities for public input and to maximize the active participation of residents and interested parties in the region's transportation planning and programming activities. The Corvallis Area MPO will respond to comments received through public outreach and utilize relevant input as a key part of the decision-making process. The Corvallis Area MPO will strive to incorporate additional best practices in public engagement and expand the MPO's existing outreach efforts.

Public Participation Objectives

The objectives of the CAMPO Public Involvement Process are to:

<u>Objective 1</u>: Inform the public about transportation policies, plans and activities under consideration by the MPO and provide opportunities for public involvement during all phases of the transportation planning process;

<u>Objective 2</u>: Provide timely notice to the public on all transportation planning and programming activities;

Objective 3: Coordinate the MPO's activities with those of other public agencies including transit providers and other key stakeholders;

<u>Objective 4</u>: Provide for the consideration of all input received from the public and deliver timely responses to comments received as appropriate;

<u>**Objective 5**</u>: Identify and actively invite traditionally underserved segments of the population including minorities, low-income people, people with disabilities and people with Limited English Proficiency (LEP)

Chapter 3: Public Involvement Framework

Federal and State Requirements for Public Participation

The Intermodal Surface Transportation Efficiency Act (ISTEA) of 1991 mandated that "MPOs develop and utilize a proactive public involvement process that provides complete information, timely public notice, full public access to key decisions, and supports early and continuing involvement of the public in developing RTPs and TIPs." In 2005, the Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users (SAFETEA-LU) expanded these provisions to require "extensive stakeholder participation above and beyond public involvement." This included the requirement for MPOs to develop a formal Public Participation Plan. The passage of Moving Ahead for Progress in the 21st Century (MAP-21) in 2012 and the Fixing America's Surface Transportation Act (FAST Act) in 2015 reaffirmed these federal directives for public participation.

In addition to federal requirements, the State of Oregon requires public involvement in the planning process. Oregon Statewide Planning Goal 1 is Citizen Involvement. Goal 1 requires regional agencies to use existing local citizen involvement programs established by counties and cities. Further, the Oregon Public Meetings Law requires that: all meetings of governing bodies covered by the law (which include the Policy Board and Technical Advisory Committee) are open to the public; that the public be given notice of the time and place of the meetings; that meetings be accessible to everyone, including people with disabilities; and that minutes be made available to the public within a reasonable time that indicate the substance of the deliberations, decisions, and reference any information upon which such decisions are made. The public will be provided reasonable time during all public meetings to provide input, feedback and/or recommendations.

Public Involvement Process for Ongoing Activities

Ongoing activities are primarily administrative tasks that are performed routinely over the course of a year or two. Examples of these are the development of the Unified Planning Work Program (UPWP), the Self-Certification Process, and monthly meetings of the Policy Board and the Technical Advisory Committee. For these activities CAMPO will, at a minimum, conduct the following outreach activities:

- Hold public meetings at convenient and accessible locations and times
- Post meeting dates, agendas and minutes on the CAMPO website: https://corvallisareampo.org/
- Provide reasonable public access to technical and policy information used in the development of plans and programs including posting key documents on the CAMPO website
- Provide a public comment opportunity on each Policy Board and Technical Advisory Committee meeting agenda and invite the public to submit written comments electronically or on paper
- Utilize graphics and other visualization techniques, when appropriate, to describe MPO plans and programs (e.g. maps, graphs, photos, presentations, drawings)
- Extend outreach to existing advisory groups and other key stakeholders with updates and information on CAMPO plans and activities
- Seek out and consider the needs of those traditionally underserved by existing transportation systems, including low-income and minority households, persons with disabilities, and seniors
- Maintain and implement CAMPO's Title VI Nondiscrimination Plan

- Develop coordination protocols with the Albany Area Metropolitan Planning Organization and the Cascades West Area Commission on Transportation
- Coordinate with statewide transportation agencies on their public involvement and consultation processes
- At a minimum of every three years, review the effectiveness of the Public Participation Plan to ensure a full and open participation process

Public Involvement Process for Plan and Program Updates

Plan and program updates are long-range transportation efforts that are undertaken periodically. Examples of these are the development and periodic update of CAMPO's Regional Transportation Plan (RTP) and Transportation Improvement Program (TIP) or the undertaking of special studies. These are performed every two to five years. For these functions, CAMPO will develop a specific public involvement program prior to the commencement of that activity. The specially tailored programs will, at minimum, include all the elements listed above for ongoing MPO Activities and will also include targeted public outreach and solicitation of public comments.

The following two sections (Initial Public Outreach and Intermediate and Final Public Outreach) outline additional steps CAMPO will take to involve the public in large planning and program updates. See Appendix C for more information on public involvement procedures related to specific CAMPO plans and programs.

Initial Public Outreach

Initial public outreach will include a public meeting and information dissemination to the public. These activities will strive to do the following:

- Explain the roles and responsibilities of CAMPO
- Explain the process, schedule and participation opportunities for the general public and interested parties
- Present the plan goals and objectives
- Present the existing conditions assessment
- Present the results of the future conditions analysis
- Obtain public comment.

Input from the public will be compiled for review by the Technical Advisory Committee and Policy Board. Input will be used to determine if changes should be made to the draft planning documents.

The initial public outreach may use the following means to involve the public:

- Issuance of press releases to the local media and follow-up to contacts as necessary
- Purchase of advertisements in local newspaper
- Distribution of public service announcements
- Development of project newsletters
- Direct mail and e-mail to interested individuals and parties
- Publishing draft planning documents on the CAMPO website at https://corvallisareampo.org/
- Solicitation of public comment through the CAMPO website, interested parties list, and other outlets
- Attending partner agency and stakeholder meetings to provide updates on plan and program development
- Hosting an in-person or virtual public open house

• Providing bi-lingual outreach materials to Limited English Proficiency (LEP) populations including summary materials on relevant plan or program

The implementation of initial public outreach will be dictated by the public review process for each plan or program. Input from the public will be accepted throughout the plan development process.

Intermediate and Final Public Outreach

Intermediate and final outreach phases may include public meetings and information dissemination to the public. These activities will strive to do the following:

- Reiterate the roles and responsibilities of CAMPO
- Recap the details of the planning process for which outreach is being conducted
- Review project schedule and participation opportunities for the general public and interested parties
- Seek input on draft planning documents

Input from the public will be compiled for review by the Technical Advisory Committee and Policy Board. Input will be used to determine if changes should be made to the draft planning documents.

Intermediate and final public outreach may use the following means to involve the public:

- Issuance of press releases to the local media and follow-up to contacts as necessary
- Purchase of advertisements in local newspaper
- Distribution of public service announcements
- Development of project newsletters
- Direct mail and e-mail to interested individuals and parties
- Publishing draft planning documents on the CAMPO website at https://corvallisareampo.org/
- Solicitation of public comment through the CAMPO website, interested parties list, and other outlets
- Attending partner agency and stakeholder meetings to provide updates on plan and program development
- Hosting an in-person or virtual public open house
- Providing bi-lingual outreach materials to Limited English Proficiency (LEP) populations including summary materials on relevant plan or program

The implementation schedule of intermediate and final public outreach will be dictated by the public review process for each plan or program. Input from the public will be accepted throughout the plan development process.

Role of Policy Board

The CAMPO Policy Board is the governing board for the MPO. The Policy Board is responsible for all actions, agreements, and functions to be carried out by the MPO, including the management, supervision, policy, and direction of all programs, functions and activities established and operated by the MPO. The MPO has policy and administrative responsibilities related to federal and state transportation laws and regulations including the development of the following:

- Annual Unified Planning Work Program (UPWP) and budget
- Regional Transportation Plan (RTP)—a long-range plan updated at least every five years
- Transportation Improvement Program (TIP)—a short-range program of transportation improvement projects; updated at least every three years
- Title VI Nondiscrimination Plan and related Civil Rights compliance review
- Public Participation Plan (PPP)

The five member Policy Board includes elected representatives from the cities of Adair Village, Corvallis and Philomath; Benton County; and a staff person from the Oregon Department of Transportation (ODOT).

All CAMPO Policy Board meetings are open to the public. All meetings are documented in minutes, with minutes and agendas distributed via e-mail to the CAMPO interested party list. Minutes and agendas are also posted to the CAMPO website (<u>https://corvallisareampo.org/</u>).

Role of Technical Advisory Committee (TAC)

Members of the Technical Advisory Committee (TAC) are appointed by the Policy Board. TAC responsibilities are to:

- Conduct technical reviews and analysis
- Recommend the creation of special committees
- Review, evaluate and recommend adoption of CAMPO policies and plans
- Serve as technical resource for the Policy Board

The TAC is made up of professional staff from the cities of Adair Village, Corvallis, and Philomath; Benton County; the ODOT Regional Planner; a representative from the Albany Transit System; and a representative of Oregon State University. Ex-officio members of the TAC may include FHWA, FTA, Oregon Department of Land Conservation and Development (DLCD), Oregon Department of Environmental Quality (DEQ), and Oregon Division of State Lands (DSL). The City of Corvallis is the owner of the Corvallis Transit System and their representation on the MPO Policy Board and TAC also represents the interests of the transit system.

All TAC meetings are open to the public. All meetings are documented in minutes, with minutes and agendas distributed via and e-mail to the TAC members, and TAC-interested parties. Minutes and agendas are also posted to the CAMPO website (<u>https://corvallisareampo.org/</u>).

Virtual Public Engagement

CAMPO utilizes virtual public engagement as a tool for extending public input efforts beyond traditional outlets. Virtual open houses, outreach through social media, story maps and other tools can be used to spread project information and gather a broader range input more efficiently. CAMPO has successfully done this in the past and the ongoing impacts of the novel Coronavirus (COVID-19) pandemic have further underlined the valuable role virtual public engagement can play in gathering public input. Continuing forward it is CAMPO's intention to provide convenient and accessible opportunities for public input on planning and programming activities through multiple outreach channels, including virtual outlets.

As an example, during the development of the Fiscal Year 2021-24 Transportation Improvement Program (TIP) CAMPO hosted a bi-lingual virtual open house as the main form of public engagement. First, the CAMPO Technical Advisory Committee (TAC) evaluated and recommended projects to the Policy Board. After recommended projects were submitted by TAC members, a flyer requesting input *(Figure 2)* was distributed through public information officers at ODOT, Corvallis, Benton County, Philomath and Adair Village. The flyer brought people to a landing page on CAMPO's website that had details on the TIP process, a link to FHWA's website with more details on the TIP, and information on their role in commenting on the process. One link included an interactive map displaying all of the submitted projects with details on location and cost. Respondents could then submit comments on each project using an online form. All materials, including the flyer, website, map and comment form were bilingual. The public comment period was open from July 3rd through July 24th of 2019.

Your Input Is Requested! Se Solicitan Sus Sugerencias!!

On Funding Regional Transportation Projects

Sobre la Financiación de Proyectos de Transporte Regional

http://www.corvallisareampo.org/FY2024TIP

The Corvallis Area Metropolitan Planning Organization (CAMPO) anticipates up to \$3.48 Million in funding for transportation projects between 2021 and 2024. Your input is requested on those projects and will be provided to the CAMPO Policy Board for final decision. **Comments will be open between 3 July and 24 July, 2019.**

La Organización de Planificación Metropolitana del Area de Corvallis (CAMPO) anticipa hasta \$3.48 millones en financiamiento para proyectos de transporte entre los años 2021 y 2024. Sus sugerencias se solicitan en esos proyectos y se proporcionará a la Junta Directiva de CAMPO para la decisión final. Comentarios estarán abiertos entre Julio 3 y Julio 24, 2019.



More on CAMPO:

The Corvallis Area Metropolitan Planning Organization is federally designated and comprises the Cities of Corvallis, Philomath, Adair Village, Benton County, and the Oregon Department of Transportation. For More Information visit www.corvallisareampo.org

Más sobre CAMPO:

La Organización de Planificación Metropolitana del Area de Corvallis esta designada federalmente y es compuesta por las siguientes ciudades; Corvallis, Philomath, Adair Village, el Condado de Benton, y el Departamento de Transportación de Oregón. Para obtener más Information, visite www.corvallisareampo.org

Chapter 4: Inclusion of Interested Parties

CFR 24 U.S.C. 134 defines interested parties as: citizens, affected public agencies, representatives of public transportation employees, freight shippers, providers of freight transportation services, private providers of transportation, representatives of users of public transportation, representatives of users of pedestrian walkways and bicycle transportation facilities, representatives of people with disabilities and other interested parties.

Contact lists of "interested parties" are maintained for the Policy Board and the Technical Advisory Committee. Anyone interested in being added to the interested party list of any of the CAMPO committees may do so by contacting CAMPO staff.

In addition to members of the general public who provide valuable input, CAMPO has identified a number of stakeholder groups as important participants in the public participation process. Those stakeholder groups are discussed throughout the remainder of this chapter.

Minority and Low Income Populations

Title VI of the 1964 Civil Rights Act (42 U.S.C. 2000d-1) states that "No person in the United States shall, on the ground of race, color, or national origin, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving Federal financial assistance." Title VI bars intentional discrimination as well as disparate impact discrimination (i.e., a neutral policy or practice that has an unequal impact on protected groups).

The federal Executive Orders pertaining to Environmental Justice (EJ) further amplify Title VI by providing that "each Federal agency shall make achieving environmental justice part of its mission by identifying and addressing, as appropriate, disproportionately high and adverse human health or environmental effects of its programs, policies, and activities on minority populations and low-income populations."

To ensure full compliance with Title VI and the Environmental Justice Order, CAMPO maintains a Title VI Nondiscrimination Plan, outlining actions the MPO takes to engage minority and low-income populations in transportation decision making. The CAMPO Title VI Nondiscrimination Plan is directly related to public participation and is considered a key part of the MPO's overall public involvement framework.

Seniors and Persons with Disabilities

The needs of seniors and individuals with disabilities are important factors when planning and building a transportation system. CAMPO defines a "senior" as any person 65 years of age or older. "Persons with Disabilities" include all civilian, non-institutionalized persons, 5 years and older that identify as having one or more of six disability types: hearing difficulty, vision difficulty, cognitive difficulty, ambulatory difficulty, self-care difficulty, and/or independent living difficulty. Organizations representing these populations will be included in CAMPO contact lists, and may be represented on CAMPO committees.

Transportation Providers

Public and private agencies representing transit (fixed-route, shared-ride, paratransit, intra-city) and freight (rail, truck, air) interests are key stakeholders in the CAMPO planning process. Organizations representing these interests will be included in CAMPO contact lists, and are represented on CAMPO committees.

Federal, State, Regional and Local Government Agencies

In order to comply with Federal and State regulations and to be consistent with the planning processes of State and local entities, CAMPO staff regularly consult with the Oregon Department of Transportation (ODOT) and the Federal Highway Administration (FHWA) through reviews, committee meetings, by email, and by phone as work products are developed and finalized. In addition there may be one or more ex-officio (non-voting) members from FHWA and Federal Transit Administration (FTA) on the Technical Advisory Committee.

State, regional, and local municipal agencies are represented on the CAMPO Policy Board and on CAMPO committees.

Other agencies involved in the process, but not necessarily on a regular basis, include business and freight representatives

Stakeholder Groups

Stakeholder groups offer differing opinions on the need for and scope of transportation services and facilities in the region. Stakeholder groups which may be invited into the process include, but are not limited to:

- Local neighborhood and environmental organizations
- Chambers of Commerce
- Corvallis-Benton County Economic Development Office
- School districts
- City of Corvallis Bicycle and Pedestrian Advisory Board
- Corvallis Sustainability Coalition Transportation Action Team
- Other Bicycle and pedestrian advocates
- Transit Dependent Persons
- Persons experiencing homelessness
- Oregon State University students, faculty, staff and other interested parties
- Representatives of freight interests

Chapter 5: Outreach Activities and Evaluation

Public Involvement Tracking and Periodic Evaluation

Successful evaluation of public involvement activities requires tracking outreach efforts and establishing initial baseline measurements. CAMPO will periodically review its public involvement process to ensure that all interested parties, including transportation stakeholders and traditionally underserved groups, have been provided with equal opportunities to participate in the planning processes. This plan will be updated at least every 3-years.

CAMPO uses a variety of public involvement tools to inform and engage the community during the planning, update, and amendment of plans and programs. The type of medium used and the degree to which the public is encouraged to be involved depends on the planning activity that is taking place. The table below outlines CAMPO's approach to using a number of different public involvement tools as well as information on when to use each tool.

Public Involvement Tool	When is Tool Used?	CAMPO's Approach	
Email Announcements, Master Contact Database/ Email List	 TAC meeting announcements Policy Board meeting announcements Updates and announcements about MPO Plans and Programs (e.g. RTP, TIP, UPWP, etc.) 	 Increase e-mail list by advertising the availability of e- mail announcements using (Sign up for email via CAMPO Website) Make corrections when e-mails are returned 	
Website/ Social Media	 TAC meeting announcements Policy Board meeting announcements Updates and announcements about MPO Plans and Programs (e.g. RTP, TIP, UPWP, etc.) Public notice for TIP amendments General MPO updates 	 Include website address on all organization products Link website to partner organizations Utilize social media outlets available through OCWCOG or member organizations including paid ads as appropriate 	
Public Service Announcements (PSA)	This tool is used to provide information on meetings, planning documents, and pending transportation policy decisions when appropriate	 Request PSAs be run by local radio, TV, print and other media outlets 	
Newspaper Advertisements and Legal Advertisements	 Updates and announcements about MPO Plans and Programs (e.g. RTP, TIP, UPWP, etc.) Public notice for TIP amendments Meeting announcements when major decisions will be considered by the TAC or Policy Board 	 Place publication in prominent location of paper if possible Post notice in publications that reach underserved populations 	
Press Releases	This tool is used to provide information on meetings, planning documents, and pending transportation policy decisions when appropriate	 Maintain a current media contact list Utilize press releases to encourage media coverage 	
Direct Mailings	This tool is used to provide information on meetings, planning documents, and	Adjust mailing list to more accurately target affected areas	

	pending transportation policy decisions when appropriate	Use the most up-to-date information to maintain the mailing list
Flyers/Posters	This tool is used to provide information on meetings, planning documents, and pending transportation policy decisions when appropriate	Increase distribution to common areas where posters will be more visible to the general public
Open Houses/ Public Workshops, Speakers Bureau/ Small Group Meetings	• This tool is used to provide information on updates to plans and programs as well as pending transportation policy decisions	 The presentation should provide specific information introducing and outlining the project or program MPO staff should utilize this tool when launching major project or program updates or when public input is needed MPO staff and any consulting staff should be available in a timely manner to make presentations about MPO activities when requested
CAMPO staff attending and providing updates to partner agencies and stakeholder during their regularly scheduled meetings	 This tool is used to update partner agencies and stakeholders on CAMPO activities during their regularly scheduled meeting time 	 MPO staff should utilize this tool to provide informal updates on CAMPO activities When appropriate, this outreach tool may include formal presentations on CAMPO projects and programs
Planning Document Distribution	 This tool is used to garner input on updates to MPO Plans and Programs (e.g. RTP, TIP, UPWP, etc.) 	 Build distribution list to include key partners including member cities, Benton County, and local school districts Build distribution list to include county and city government buildings, libraries and websites
Comment Forms	 This tool is used to garner input on a broad range of MPO plans and activities 	Encourage responses by explaining the importance of receiving comments
Graphics/ Visualization	 Used to provide information on MPO plans, programs and pending transportation policy decisions Policy Board and TAC meetings 	 Include graphics and visualization techniques online and during public meetings and hearings

Public Involvement Activities Included in the Development of this Plan

Federal transportation planning regulations require MPOs to make their Public Participation Plan available for public review and comment at least 45 days before its final adoption or revision. Moreover, because the PPP will ultimately drive all future public involvement activities for CAMPO, it is important to conduct concerted outreach in the development of this plan. To maximize public input during the development of this document, CAMPO took the following steps:

- 1. A public comment period was held from October 22, through December 8, 2020 to satisfy the 45 day public comment requirement;
- 2. Electronic and printed copies of the draft Public Participation Plan were made available for public review and comment. An electronic copy of the draft document was posted at the

CAMPO's Website: <u>www.corvallisareampo.org</u>. Printed copies of the draft plan were available to be mailed with a pre-addressed return envelope.

- 3. The availability of the draft document for public review and comment was advertised in the Corvallis Gazette-Times on three separate occasions (October 22, 2020; November 23, 2020; and December 1, 2020) and posted on the CAMPO website.
- 4. CAMPO staff presented the draft Plan for review and comment by the CAMPO member jurisdictions as represented on the Policy Board and CAMPO Technical Advisory Committee. These meetings were open to the public, advertised on the CAMPO website and distributed via email to interested parties. An electronic copy of the draft document was subsequently shared with member jurisdictions for additional review and comment.
- 5. Staff created and circulated a short video providing an overview on the Public Participation Plan and requesting input from interested parties.

Due to the novel Coronavirus (COVID-19) and ensuing pandemic opportunities for in-person public engagement were during this process were limited. Ordinarily the open house would have been held inperson and printed copies of the draft plan would have been made available at the Corvallis Public Library and in the offices of member jurisdictions.

Appendix A: Transportation Acronyms

3-C - Continuing, Comprehensive and Cooperative Planning Process 3R - Resurfacing, restoring, and rehabilitating **AAMPO** – Albany Area Metropolitan Planning Organization **AASHO** – American Association of State Highway Officials AASHTO - American Association of State Highway and Transportation Officials **ACT–**Area Commission on Transportation ADA - Americans with Disabilities Act **ADT** – Average Daily Traffic (or Average Daily trips) **AMPO** – Association of Metropolitan Planning Organizations **APA** – American Planning Association **APTA** – American Public Transportation Association ARBA – American Road Builders' Association ARMA - American Road Makers' Association **ARRA** – American Recovery and Reinvestment Act ARTBA – American Road and Transportation Builders' Association ATS - Albany Transit System **BMP-** Best Management Practice **BMS-** Bridge Management System **BRT–** Bus Rapid Transit **BTS-** Bureau of Transportation Statistics **CAA**– Clean Air Act CAA(A)- Clean Air Act Amendments CALM- Corvallis Albany Lebanon Model **CAMPO**– Corvallis Area Metropolitan Planning Organization **CFR–** Code of Federal Regulations **CIP-** Capital Improvement Program **CMAQ**– Congestion Mitigation and Air Quality Program **CMP**– Congestion Management Process (Plan) **CMS**- Congestion Management System **COG**- Council of Governments **CTS**– Corvallis Transit System **CWACT**- Cascades West ACT **DEIS-** Draft Environment Impact Statement **DEQ-** Department of Environmental Quality **DLCD–** Department of Land Conservation and Development **DOT-** Department of Transportation **EEO**– Equal Employment Opportunity **EIS**– Environmental Impact Statement **EJ**– Environmental Justice **EPA**– Environmental Protection Agency FAA– Federal Aviation Administration FAP- Federal-aid primary FAS- Federal-aid secondary FAU- Federal-aid urban

CAMPO Public Participation Plan

FAUB– Federal-aid Urban Boundary
FEIS– Final Environmental Impact Statement
FFC– Federal Functional Classification
FHWA– Federal Highway Administration
FONSI– Finding of No Significant Impact
FRA– Federal Railroad Administration
FTA– Federal Transit Administration
FFY– Federal Fiscal Year
FY– Fiscal Year

GIS– Geographic Information Systems **GPS–** Global Positioning Systems

HBP– Highway Bridge Program
HCM– Highway Capacity Manual
HTF– Highway Trust Fund
HOV– High Occupancy Vehicle
HPMS– Highway Performance Monitoring Systems
HRB– Highway Research Board
HSIP– Highway Safety Improvement Program
HSR– High Speed Rail

I/M- Inspection and Maintenance
IAMP- Interchange Area Management Plan
ICC- Interstate Commerce Commission
IHS- Interstate Highway System
IM- Interstate Maintenance
IRF- International Road Federation
ISTEA- Intermodal Surface Transportation Efficiency Act of 1991
ITS- Intelligent Transportation Systems
IVHS- Intelligent Vehicle Highway Systems

LCDC- Land Conservation and Development Commission LOS- Level of Service (Traffic flow rating) LRT- Light Rail Transit LRTP- Long-Range Transportation Plan

MAP-21 – Moving Ahead for Progress in the 21st Century
MIS – Major Investment Study
MOA– Memorandum of Agreement
MOU– Memorandum of Understanding
MOVES– Motor Vehicle Emission Simulator
MPO– Metropolitan Planning Organization
MSA– Metropolitan Statistical Area
MTP– Metropolitan Transportation Plan, also called RTP or Regional Transportation Plan
MTIP– Metropolitan Transportation Improvement Program; also called TIP or Transportation
Improvement Program
MUTCD– Manual on Uniform Traffic Control Devices
MWACT– Mid-Willamette Valley ACT

NAA– Non-Attainment Area NAAQS– National Ambient Air Quality Standards CAMPO Public Participation Plan NEPA– National Environmental Policy Act of 1969
 NHS– National Highway System
 NHTSA– National Highway Traffic Safety Administration
 NOX– Nitrogen Oxides

O&M- Operations and Maintenance ODOT- Oregon Department of Transportation OHP- Oregon Highway Plan OM&P- Operations, Maintenance and Preservation OMPOC- Oregon MPO Consortium ORFS- Oregon Roads Finance Committee OTC- Oregon Transportation Commission OTIA- Oregon Transportation Investment Act OTP- Oregon Transportation Plan OTREC- Oregon Transportation Research and Education Consortium

PCI- Pavement Condition Index
PCR- Pavement Condition Rating
PE- Preliminary Engineering
PEA- Planning Emphasis Area (as established by FHWA)
PL- Planning Funds
POP- Program of Projects
PPM- Policy and Procedure Memorandum
PPP- Public Participation Plan
PS&E -Plans, Specifications, and Estimates

RFP- Request for Proposal
ROW- Right of Way
RR- Railroad
RTP- Regional Transportation Plan; sometime called an MTP or Metropolitan Transportation Plan.
RTPO- Rural Transportation Planning Organization

SAFETEA-LU- Safe, Accountable, Flexible, Efficient Transportation Equity Act -a Legacy for Users **SDC–** System Development Charge **SIB–** State Infrastructure Bank **SIP-** State Implementation Plan **SOV–** Single Occupancy Vehicle **SPR–** State Planning and Research funds SRTS- Safe Routes to School **STA–** Special Transportation Area **STF-** Special Transportation Fund STIP- State Transportation Improvement Program C-STIP- Construction STIP **D-STIP-** Development STIP **STP–** Surface Transportation Program **STP-E–** Surface Transportation Program – Enhancement **STP-R–** Surface Transportation Program –Rural STP-S- Surface Transportation Program - State STP-U- Surface Transportation Program – Urban **STPP–** Surface Transportation Policy Project

TAC- Technical Advisory Committee TAZ- Traffic Analysis Zone TCM- Transportation Control Measure **TDM**– Transportation Demand Management **TDP-** Transit Development Program TEA-21- Transportation Equity Act for the 21st Century TIFIA- Transportation Infrastructure Finance and Innovation Act of 1998 TIP- Transportation Improvement Program, also either MTIP or STIP **TMA**– Transportation Management Area **TO-** Transportation Options **TOD-** Transit Oriented Development **TPAU–** Transportation Planning Analysis Unit (ODOT) **TPR-** Transportation Planning Rule TRB- Transportation Research Board **TSI–** Transportation System Improvements TSM- Transportation System Management **TSP-** Transportation System Plan **TUF-** Transportation Utility Fee **UGB**– Urban Growth Boundary **UPWP–** Unified Planning Work Program U.S.C.- United States Code UZA- Urbanized Area

V/C– Volume to Capacity
VMT– Vehicle Miles Traveled
VOCs– Volatile Organic Compounds
VPD – Vehicles Per Day

Appendix B: Transportation Glossary

5303 - FTA Section 5303 transit planning funds for metropolitan areas

5307 - Section 5307 formula grants for Urbanized Areas (MPOs)

5310 - FTA Section 5310 formula grants to enhance mobility of seniors and those with disabilities

5311 - FTA Section 5311 formula grants for non-urbanized areas

5339 - FTA Section 5339 federal capital investment grants for buses and bus facilities (previously 5309)

Alternative Modes of Transportation - Forms of transportation that provide transportation alternatives to the use of single-occupant automobiles. Examples include: rail, transit, carpools, bicycles, and walking.

Americans with Disabilities Act (ADA) - Federal civil rights legislation for persons with disabilities, signed into law in 1990, that prohibits discrimination specifically in the areas of employment, public accommodation, public services, telecommunications, and transportation. Transportation requirements include the provision of "comparable paratransit service" that is equivalent to general public fixed-route service for persons who are unable to use regular bus service due to a disability.

Arterial Street - A class of street serving major traffic movements (high-speed, high volume) for travel between major points.

Balanced Transportation System - A system that provides a range of transportation options and takes advantage of the inherent efficiencies of each mode.

Board of County Commissioners (BCC) – Elected officials (three per county) who serve as the administrative and policy decision makers for Benton County.

Capacity - A transportation facility's ability to accommodate a moving stream of people or vehicles in a given time period. The maximum rate of flow at which persons or vehicles can be reasonably expected to traverse a point or uniform segment of a lane or roadway during a specified time period under prevailing roadway, traffic, and control conditions; usually expressed as vehicles per hour or persons per hour.

Capital Improvement Program (CIP) - A plan for future capital infrastructure and program expenditures which identifies each capital project, its anticipated start and completion, and allocates existing funds and known revenue sources for a given period of time. Each local government has a CIP.

Comprehensive Plan - An official document adopted by a local government that describes the general, long-range policies on how the community's future development should occur. A local comprehensive plan must be in compliance with Oregon state land use planning goals.

Congestion - A condition under which the number of vehicles using a facility is great enough to cause reduced speeds and increased travel times.

Congestion Management System (CMS) - Systematic process for managing congestion. Provides information on transportation system performance and finds alternative ways to alleviate congestion and enhance the mobility of people and goods, to levels that meet state and local needs.

Department of Land Conservation and Development (DLCD) –The state department that administers Oregon's state-wide land use program. The Land Conservation and Development Commission (LCDC) is the appointed policy board that guides DLCD.

Department of Transportation (DOT) - When used alone, indicates U.S. Department of Transportation. In conjunction with a place name, indicates state, city, or county transportation agency (e.g., Oregon Department of Transportation is ODOT).

Environmental Justice (EJ) - Environmental justice assures that services and benefits allow for meaningful participation and are fairly distributed to avoid discrimination.

Federal Highway Administration (FHWA) - A branch of the US Department of Transportation that administers the federal-aid Highway Program, providing financial assistance to states to construct and improve highways, urban and rural roads, and bridges. The FHWA also administers the Federal Lands Highway Program, including survey, design, and construction of forest highway system roads, parkways and park roads, Indian reservation roads, defense access roads, and other Federal lands roads.

Federal Transit Administration (FTA) - A branch of the US Department of Transportation that is the principal source of federal financial assistance to America's communities for planning, development, and improvement of public or mass transportation systems. FTA provides leadership, technical assistance, and financial resources for safe, technologically advanced public transportation to enhance mobility and accessibility, to improve the Nation's communities and natural environment, and to strengthen the national economy.

Financial Planning - The process of defining and evaluating funding sources, sharing the information, and deciding how to allocate the funds.

Financial Programming - A short-term commitment of funds to specific projects identified in the Transportation Improvement Program (see TIP).

Fiscal or Financial Constraint - Making sure that a given program or project can reasonably expect to receive funding within the time allotted for its implementation.

Formula Capital Grants – Federal transit funds for transit operators; allocation of funds overseen by FTA.

Geographic Information System (GIS) - Computerized data management system designed to capture, store, retrieve, analyze, and display geographically referenced information.

Goal 12 - One of 19 statewide planning standards of Oregon that make up the state land use planning program. Goal 12 relates to transportation and reads: "To provide and encourage a safe, convenient and economic transportation system." See Transportation Planning Rule.

Goals - A desired result or purpose. In planning, a goal is a broad statement of philosophy that describes the hopes of the people of the community for the future of the community. A goal may never be completely attainable, but it is used as a point toward which the community may strive.

High-Occupancy Vehicle (HOV) - Vehicles carrying two or more people. The number that constitutes an HOV for the purposes of HOV highway lanes may be designated differently by different transportation agencies.

Intelligent Transportation Systems (ITS) - The application of advanced technologies to improve the efficiency and safety of transportation systems.

Interim Benchmarks - Transportation System Plans (TSP) required by the Transportation Planning Rule must include interim benchmarks for use in evaluating progress at 5-year intervals. Where interim benchmarks are not met, the TSP must be amended to include new or additional efforts.

Intermodal - The ability to connect, and the connections between, modes of transportation.

Intermodal Surface Transportation Efficiency Act of 1991 (ISTEA) - Legislative initiative by the US Congress that restructured funding for transportation programs; authorized an increased role for regional planning commissions/MPOs in funding decisions; and required comprehensive regional and statewide long-term transportation plans.

Interstate Highway System (IHS) - The system of highways that connects the principal metropolitan areas, cities, and industrial centers of the United States. Also connects the US to internationally significant routes in Canada and Mexico.

Land Conservation and Development Commission (LCDC) - A seven-member commission of volunteer citizens established by Senate Bill 100 in 1973 to develop and administer Oregon's statewide planning goals. The commission sets and guides policy for the administrative department, DLCD.

Land Use - Refers to the manner in which portions of land or the structures on them are used, i.e. commercial, residential, retail, industrial, etc.

Land Use Board of Appeals (LUBA) - A board established by the state legislature in 1979 to hear and decide on contested land-use cases

Level of Service (LOS) - A qualitative rating of how well a unit of transportation supply (e.g. street, intersection, bikeway, etc) serves its current or projected demand. LOS A = free flow condition (32 percent of capacity); B= reasonably free flow conditions (51 percent); C=operation stable but becoming more critical (75 percent); D=lower speed range of stable flow (92 percent); E=unstable flow (100 percent); F=forced flow; >100 percent of capacity, stop and go operation.

Limited English Proficient (LEP) Persons - Persons for whom English is not their primary language and who have a limited ability to speak, understand, read, or write English. It includes people who reported to the U.S. Census that they do not speak English well or do not speak English at all.

Long-Range Transportation Plan (LRTP) - See Regional Transportation Plan

Moving Ahead for Progress in the 21st Century (MAP-21) - Moving Ahead for Progress in the 21st Century Act is a multi-year federal transportation legislation, signed into law in 2012, that authorizes federal funds for surface transportation programs.

Metropolitan Planning Organization (MPO) - A federally designated regional policy body, required in urbanized areas with populations over 50,000, and designated by local officials and the governor of the state. Responsible in cooperation with the state and other transportation providers for carrying out the metropolitan transportation planning requirements of federal highway and transit legislation.

Metropolitan Transportation Improvement Program (MTIP) -See Transportation Improvement Program.

Metropolitan Transportation Plan (MTP) – See Regional Transportation Plan (RTP)

Mitigation - means to avoid, minimize, rectify, or reduce an impact, and in some cases, to compensate for an impact.

Mode - A specific form of transportation, such as automobile, subway, bus, rail, or air.

Multimodal - A trip involving several types of transportation, such as both rail and bus.

Objective - An attainable target that the community attempts to reach during the process of striving to meet a goal. An objective may also be considered as an intermediate point that will help fulfill the overall goal.

Oregon Cascades West Council of Governments (OCWCOG) – A voluntary association of local governments in Linn, Benton and Lincoln Counties, Oregon. Dedicated to solving area-wide problems, OCWCOG helps area cities, counties, ports, and member tribes reach their common goals.

Oregon Department of Transportation (ODOT) - The State agency that manages the highway system within Oregon. ODOT's mission is to provide a safe, efficient transportation system that supports economic opportunity and livable communities for Oregonians. ODOT is the administrative agency that responds to policy set by the Oregon Transportation Commission (OTC).

Oregon Transportation Commission (OTC) - Establishes state transportation policy and guides the planning, development and management of a statewide integrated transportation network. The governor appoints five commissioners, ensuring that different geographic regions of the state are represented. One member must live east of the Cascade Range; no more than three can belong to one political party.

Oregon Transportation Plan (OTP) - The comprehensive, long-range plan for a multimodal transportation system for the state which encompasses economic efficiency, orderly economic development, safety and environmental quality.

Paratransit - Alternative known as "special or specialized" transportation which often includes flexibly scheduled and routed transportation services. These services use low capacity vehicles such as vans to operate within normal urban transit corridors or rural areas. Services usually cater to the needs of persons whom standard mass transit services would serve with difficulty, or not at all. Common patrons are the elderly and persons with disabilities.

Performance Measures - Indicators of how well the transportation system is performing with regard to such things as average speed, reliability of travel, and accident rates. Used as feedback in the decision-making process.

Planning Funds (PL) - Primary source of funding for metropolitan planning designated by the FHWA.

Policy - A statement adopted as part of a plan to provide a specific course of action moving the community towards attainment of its goals. Due to budget constraints and other activities, all policies cannot be implemented at the same time. Generally, those with metropolitan-wide implications should receive priority consideration.

Policy Board - An intergovernmental policy group that comprises representatives from Adair Village, Corvallis, Philomath, Benton County, and the Oregon Department of Transportation. The Policy Board provides policy guidance on the transportation planning process in the CAMPO area.

Project Development - The phase a proposed project undergoes once it has been through the planning process. The project development phase includes a more detailed analysis of a proposed project's social, economic, and environmental impacts and various project alternatives. What comes from the project development phase is a decision reached through negotiation among all affected parties, including the public. After a proposal has successfully passed the project development phase, it may move to preliminary engineering, design, and construction.

Program of Projects (POP) - Each recipient of a Section 5307 grant shall develop, publish, afford an opportunity for a public hearing on, and submit for approval a POP. Often times the MPO Transportation Improvement Program serves as the TIP.

Public Facility Plan - A plan required by state law for any city with an urban growth boundary encompassing a population greater than 2,500. A plan outlining the sewer, water and transportation facilities needed to serve such an urbanized area.

Public Hearing - A formal event held prior to a decision that gathers community comments and positions from all interested parties for public record and input into decisions.

Public Involvement Plan (PIP) - A plan that describes the public involvement goals and objectives, and methods of involving the public in transportation decisions.

Public Meeting - A formal or informal event designed for a specific issue or community group where information is presented and input from community residents is received

Public Participation - The active and meaningful involvement of the public in the development of transportation plans and programs.

Recipient - Any State, political subdivision, instrumentality, or any public or private agency, institution, department or other organizational unit receiving financial assistance from the Federal government.

Refinement Plan - Refinement plans are a detailed examination of the service needs and land use issues relevant to a particular area.

Regional Transportation Plan (RTP) - A document resulting from regional collaboration and consensus on a region's transportation system, and serving as the defining vision for the region's transportation systems and services. In metropolitan areas, the plan indicates all of the transportation improvements scheduled for funding over a minimum of the next 20 years.

Right-of-Way (ROW) - Public space legally established for the use of pedestrians, vehicles or utilities. Right-of-way typically includes the street, sidewalk and buffer strip areas.

Stakeholders- Individuals and organizations involved in or affected by the transportation planning process. Include federal/state/local officials, MPOs, transit operators, freight companies, shippers, and the general public.

State Infrastructure Bank (SIB) - A revolving fund mechanism for financing a wide variety of highway and transit projects through loans and credit enhancement. SIBs are designed to complement traditional Federal-aid highway and transit grants by providing States increased flexibility for financing infrastructure investments.

State Implementation Plan (SIP) - A plan mandated by the CAA that contains procedures to monitor, control, maintain, and enforce compliance with the NAAQS.

State Planning and Research Funds (SP&R, SPR) - Primary source of funding for statewide long-range planning.

State Transportation Improvement Program (STIP) - Prepared by ODOT, the STIP is a staged, multiyear listing of projects proposed for federal, state, and local funding encompassing the entire state. It is a compilation of the MTIPs prepared for the metropolitan areas, as well as project information for the non-metropolitan areas of the state and for transportation between cities. An MTIP must be incorporated into the STIP before MTIP projects can be funded by the State or the Federal Government.

Statewide Transportation Improvement Fund (STIF) – A State of Oregon program established by Section 122 of HB 2017 Transportation Funding Package which provides a dedicated source of funding for improving or expanding public transportation service.

Subrecipient - Any entity that receives Federal financial assistance as a pass-through from another entity.

Surface Transportation Block Grant (STBG) - The STBG Program is a multi-modal program which provides funds for a broad range of transportation uses and may be used for projects on any Federalaid highway that is not functionally classified as a local or rural minor collector. STBG funding has the most flexible eligibilities among all Federal-aid highway programs, funds can be used for highway, transit, bicycle, pedestrian and other transportation options projects.

Technical Advisory Committee (TAC) - A committee of technical staff from the public works and planning departments of Adair Village, Corvallis, Philomath, Benton County, ODOT and Oregon State University. Ex-officio members of the TAC may include FHWA, FTA, Oregon Department of Land Conservation and Development (DLCD), Oregon Department of Environmental Quality (DEQ), and Oregon Division of State Lands (DSL). Provides technical expertise and recommendations to the Policy Board.

Title VI - Title VI of the Civil Rights Act of 1964. Prohibits discrimination based on race, color, or national origin (including limited English proficiency) in any program receiving federal assistance.

Transportation Conformity - Process to assess the compliance of any transportation plan, program, or project with air quality implementation plans. The conformity process is defined by the Clean Air Act.

Transportation Corridor - Major or high volume routes for moving people, goods and services from one point to another. They may serve many transportation modes or be for a single mode such as an air corridor.

Transportation Demand Management (TDM) - "Demand-based" techniques which are designed to change travel behavior in order to improve the performance of transportation facilities and to reduce the need for additional road capacity. Methods include the use of alternative modes, ride-sharing and vanpool programs and trip-reduction programs and/or ordinances.

Transportation Equity Act for the 21st Century (TEA-21) - Authorized in 1998, TEA-21 authorized federal funding for transportation investment for fiscal 1998-2003. Approximately \$217 billion in funding was authorized, the largest amount in history, which is used for highway, transit, and other surface transportation programs.

Transportation Improvement Program (TIP) - A staged, multiyear (typically three to five years) listing of surface transportation projects proposed for federal, state and local funding within a metropolitan area. MPOs are required to prepare a TIP as a short range programming document to complement its long-range Regional Transportation Plan (RTP). TIPs contain projects with committed or reasonably certain funds.

Transportation Infrastructure - A federal credit program under which the USDOT may provide three forms of credit assistance -secured (direct) loans, loan guarantees, and standby lines of credit -for surface transportation projects of national or regional significance. The fundamental goal is to leverage federal funds by attracting substantial private and non-federal co-investment in critical improvements to the nation's surface transportation system.

Transportation Management Area (TMA) – All urbanized areas over 200,000 in population, and any other area that requests such designation. The MPO is responsible for transportation planning within a TMA.

Transportation Needs - These are estimates of the movement of people and goods that are consistent with an acknowledged comprehensive plan and the requirements of the Transportation Planning Rule. Needs are typically based on projections of future travel demands resulting from a continuation of current trends as modified by policy objectives, including those expressed in Statewide Planning Goal 12 and the Transportation Rule, especially those for avoiding principal reliance on any one mode of transportation.

Transportation Planning - A collaborative process of examining demographic characteristics and travel patterns for a given area. This process shows how these characteristics will change over a given period of time, and evaluates alternatives for the transportation system of the area and the most expeditious use of local, state, and federal transportation funding. Long-range planning is typically done over a period of 20 years; short-range programming of specific projects usually covers a period of 4 to 5 years.

Transportation Planning Rule (TPR) - A state planning administrative rule, adopted by the Land Conservation and Development Commission in 1991 to implement state land use planning Goal 12, Transportation. The TPR requires metropolitan areas to show measurable progress towards reducing dependence on automobiles.

Transportation System Management (TSM) -The techniques for increasing the efficiency, safety, capacity or level of service of the existing transportation system without increasing its size. Examples include traffic signal improvements, traffic control devices including installing medians and parking removal, channelization, access management, ramp metering, and restriping for high occupancy vehicle (HOV) lanes.

Transportation Systems Plan - A plan for one or more transportation facilities that are planned, developed, operated and maintained in a coordinated manner to supply continuity of movement between modes, and within and between geographic and jurisdictional areas. Usually, a plan produced by a local government, e.g. City of Philomath, Benton County, etc.

Travel Mode - The means of transportation used, such as automobile, bus, bicycle, or by foot.

Unified Planning Work Program (UPWP) - The management plan for the (metropolitan) planning program. Its purpose is to coordinate the planning activities of all participants in the planning process.

Urban Growth Boundary (UGB) - A site-specific line in the Metro Plan that separates existing and future urban development from rural lands. Urban levels and densities of development, complete with urban levels of services, are planned within the UGB. A requirement of the state land use planning program.

Urbanized Area - Area that contains a city of 50,000 or more population plus incorporated surrounding areas meeting size or density criteria as defined by the US Census.

Vehicle Miles of Travel (VMT) - The sum of distances traveled by all motor vehicles in a specified region. A requirement of the state Transportation Planning Rule is reducing vehicle miles traveled per capita.

Appendix C: Public Involvement Procedures for CAMPO Plans and Programs

The purpose of this appendix is to provide details on public involvement procedures related to specific CAMPO plans and programs. These include long-range planning efforts including the development and periodic update of the Regional Transportation Plan (RTP), Transportation Improvement Program (TIP), and the undertaking of special studies. These are performed every two to five years. For these functions, CAMPO will develop a specific public involvement program prior to the commencement of that activity. The specially tailored programs will include elements discussed in Chapter 3 as well as specific targeted outreach activities. The sections below provide details on specific involvement procedures organized by activity.

Regional Transportation Plan (RTP)

CAMPO is required by Federal law to prepare a long-range (at least 20-year) Regional Transportation Plan (RTP) at a least every five years. The plan, at a minimum, must address:

- Transportation facilities, including major roadways, transit, multimodal and intermodal facilities, and intermodal connectors
- Environmental mitigation activities
- A financial plan
- Operational and management strategies
- Capital investment and other strategies
- Transportation and transit enhancement activities

As the RTP is being prepared, CAMPO will make use of the public involvement tools listed in Chapter 3 and Chapter 5 of this document. Each activity and its results will be summarized and incorporated into the RTP as appropriate (either within the body of the RTP or as an appendix). Public participation is encouraged throughout the update process at Policy Board and Technical Advisory Committee meetings, through direct comments to CAMPO, and at outreach events.

A new RTP is completed at least every five years. Amendments to the RTP may occur when significant changes have been made in Federal transportation law. "Significant" changes include:

- Changing the scope of the planning process (i.e. adding a new planning factor)
- Adding new requirements for the development of the plan
- Adding new requirements for consultation

The public outreach process for a new or amended RTP will include:

- Publishing the draft plan along with a public notice on the CAMPO website at <u>https://corvallisareampo.org/</u> to begin a 45-day public comment period on the plan document
- Distributing public notice via e-mail to all CAMPO interested parties lists
- Inviting the public and notifying the media to provide public comment at the CAMPO Policy Board meeting scheduled to adopt the new or amended RTP
- CAMPO staff attending and providing updates to partner agencies and stakeholder during their regularly scheduled meetings
- Providing an additional opportunity for public comment if the final RTP differs significantly from the version that was initially made available for comment
- Providing the Policy Board a summary of comments received prior to any formal decision
- Comments made at the meeting are recorded in the minutes and comments received by CAMPO are read into the minutes

- Demonstration of explicit consideration and response to public input received during the development of the RTP
- Host a virtual open house to gather stakeholder input as appropriate
- Providing bi-lingual outreach materials to Limited English Proficiency (LEP) populations including summary materials related to the draft RTP

A summary of the public process will be included in the RTP. This may include a summary of public comments. The RTP and related documents will be made available in digital format at https://corvallisareampo.org/ and in hardcopy at the Corvallis Area MPO office. Hard copies will be distributed to CAMPO member communities, agencies, and other stakeholders by request on a case by case basis. Reasonable requests for alternate formats will be considered and accommodated when possible.

Transportation Improvement Program (TIP)

Federal legislation requires that the Corvallis Area MPO develop a Transportation Improvement Program (TIP) at least every four years. The TIP must be developed in cooperation with member jurisdictions, the State of Oregon, regional transit operators and shall be approved by the CAMPO Policy Board and the Governor. Copies of the TIP are provided to the Federal Highway Administration (FHWA) and the Federal Transit Administration (FTA), and made available to the general public on the CAMPO webpage.

The TIP must be consistent with the RTP and include:

- A list of proposed federally or state funded and regionally significant projects to be carried out within the time period after the initial adoption of the TIP
- A prioritization process for allocating funds
- Project descriptions in sufficient detail to identify each project or phase of the project
- A financial plan that demonstrates how the TIP can be implemented and indicates resources from public and private sources that are reasonably expected to be available to carry out the program

The TIP is occasionally updated, with amendments first submitted to MPO staff for review. Staff will work with the project sponsor, ODOT, the United States Department of Transportation (USDOT), the CAMPO Policy Board, and the CAMPO Technical Advisory Committee (TAC) to determine if the proposed amendment is classified as a full amendment, administrative amendment or an adjustment. See the CAMPO TIP Amendment Policy for additional information.

Public participation is encouraged throughout the TIP development and amendment processes in the following ways:

- When a new TIP is being developed, or projects are being evaluated including funding selection, special public notice will be provided through the CAMPO website, emails to interested parties, notice in local media and other means as appropriate
- A current TIP will be posted on the CAMPO website
- The public is invited to attend all TAC and Policy Board meetings, at which the development of or amendments to the TIP will be discussed
- CAMPO will provide an additional opportunity for public comment if the final TIP differs significantly from the version that was initially made available for comment
- Comments made at the meeting will be recorded in the minutes and comments received will included in the minutes

- CAMPO will demonstrate explicit consideration and response to public input received during the development of the TIP and staff will provide the Policy Board a summary of comments received prior to any formal decision
- Special public involvement opportunities, which may include additional public meetings or informational sessions
- CAMPO staff will attend partner agency and stakeholder meetings and provide updates on the TIP process
- CAMPO will host a virtual open house to gather stakeholder input as appropriate. Virtual engagement will solicit input through online comment maps, comment forms and surveys.
- CAMPO staff will make bi-lingual outreach materials, including project information, available to Limited English Proficiency (LEP) populations

Copies of public notices and a summary of comments received will be made available, and may be incorporated into an appendix in the final TIP document. The TIP will be made available in digital format at on the CAMPO website and in hard copy at the Corvallis Area MPO office. Hard copies of the TIP will be distributed to CAMPO member jurisdictions, agencies, and other stakeholders by request on a case by case basis. Reasonable requests for alternate formats will be considered and accommodated when possible.

Public Participation Plan

During the development of the Public Participation Plan, a 45-day public comment period will be provided and Interested Parties will be contacted for input. The public participation process outlined in the PPP will be evaluated and amended periodically. An amendment to the PPP may also occur if a federal or state regulation regarding public participation or environmental justice has been created or modified. In all cases, the public will be invited to provide comment. Public participation is encouraged throughout the update process at the CAMPO Policy Board and Technical Advisory Committee. See Chapter 5 for information about public outreach efforts undertaken during the development of this Plan.

Title VI Nondiscrimination Plan/ Limited English Proficiency Plan

CAMPO will maintain a Title VI Nondiscrimination Plan, in compliance with Title VI of the Civil Rights Act of 1964, the Civil Rights Restoration Act of 1987 and related federal regulations. The plan will include a Limited English Proficiency Plan. The Title VI / Nondiscrimination Plan will reflect CAMPO's commitment to ensuring that no person shall -on the ground of race, color, national origin, religion, age, marital status, sexual orientation, or disability -be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity conducted by the MPO. The CAMPO Title VI Program is inherently related to public participation and will be considered part of this PPP by this reference.

The Title VI Program will be reviewed and updated at least every three years and amended as necessary. An amendment to the Title VI Program may occur if a federal regulation regarding nondiscrimination or limited English proficiency has been created or modified. In all cases, the public will be invited to provide comment. Public participation is encouraged throughout the update process at CAMPO Policy Board and Technical Advisory Committee meetings, through comments received at the CAMPO office, and at outreach events.

Public participation is encouraged during the development or amendment process of the Title VI / Nondiscrimination Plan in the following ways:

Publishing the Title VI Program and a public notice on the CAMPO website at https://corvallisareampo.org/

- Distributing public notices via e-mail to CAMPO Stakeholders and Interested Parties
- Inviting the public to CAMPO Policy Board and TAC meetings where the Title VI Program is scheduled for review and/or adoption
- All comments will be documented in an appendix to the Title VI / Nondiscrimination Plan
- Staff will provide the Policy Board a summary of comments received prior to any formal decision
- Outreach to Interested Parties will be conducted in person or via telephone as requested

The Title VI Program and related documents will be made available in digital format at <u>https://corvallisareampo.org/</u> and in hard copy at the Corvallis Area MPO office. Hard copies of the Title VI Program will be distributed to CAMPO member jurisdictions, agencies, and other stakeholders by request on a case by case basis. Reasonable requests for alternate formats will be considered and accommodated when possible.

Appendix D: Spectrum of Public Participation

The International Association for Public Participation (IAP2) developed the Spectrum of Public Participation *(Figure 3)* to help clarify the role the public plays in the decision-making process. The Spectrum of Public Participation outlines five levels of public participation which can be utilized based on project goals and intended outcomes. CAMPO utilizes this resource as guidance for public involvement efforts related to regional transportation planning.

Figure 3: Spectrum of Public Participation

IAP2'S PUBLIC PARTICIPATION SPECTRUM

The IAP2 Federation has developed the Spectrum to help groups define the public's role in any public participation process. The IAP2 Spectrum is quickly becoming an international standard.

	INFORM	CONSULT	INVOLVE	COLLABORATE	EMPOWER
PUBLIC PARTICIPATION GOAL	To provide the public with balanced and objective information to assist them in understanding the problem, alternatives, opportunities and/or solutions.	To obtain public feedback on analysis, alternatives and/or decisions.	To work directly with the public throughout the process to ensure that public concerns and aspirations are consistently understood and considered.	To partner with the public in each aspect of the decision including the development of alternatives and the identification of the preferred solution.	To place final decisic making in the hands the public.
PROMISE TO THE PUBLIC	We will keep you informed.	We will keep you informed, listen to and acknowledge concerns and aspirations, and provide feedback on how public input influenced the decision.	We will work with you to ensure that your concerns and aspirations are directly reflected in the alternatives developed and provide feedback on how public input influenced the decision.	We will look to you for advice and innovation in formulating solutions and incorporate your advice and recommendations into the decisions to the maximum extent possible.	We will implement what you decide.

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INCREASING IMPACT ON THE DECISION